An Update from the United States National Heart, Lung, and Blood Institute-funded Production Assistance for Cellular Therapies (PACT) Program: A Decade of Cell Therapy

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Introduction
Recognizing the emerging field of therapeutic cell-based treatments for a growing number of diseases, including the field of regenerative medicine, the National Heart, Lung, and Blood Institute (NHLBI) held a workshop in 2002, where experts in cellular product manufacturing and clinical trial design came together to discuss the state of the cellular therapy field and identify bottlenecks to its advancement.1 A consensus emerged that improved access to current Good Manufacturing Practice (cGMP) facilities, regulatory assistance, and training would foster the transition of cellular therapies into the clinic. The Production Assistance for Cellular Therapies (PACT) program was launched in 2003 with three cell processing facilities (Baylor College of Medicine, University of Minnesota, and University of Pittsburgh) and a coordinating center. The program was expanded in 2010 to five cell processing facilities. The goal of the PACT program is to facilitate the translation of promising cell therapies from the bench to bedside, provide leadership in the emerging field of cellular therapy, and provide education to researchers, clinicians and healthcare professionals in this rapidly expanding therapeutic area.2-3 In this report we review the first 10 years of the NHLBI-funded PACT program in cell and tissue therapies.

Participating institutions
Initially consisting of three cell processing facilities, PACT was expanded in 2010 to meet the increasing needs of the scientific community. Currently, 5 cell processing facilities are contracted to provide cell therapy production and translational services support for the PACT program. They are located at the Baylor College of Medicine, Center for Cell and Gene Therapy in Houston, TX, Boston Children’s Hospital, Center for Human Cell Therapy in Boston, MA, City of Hope, Center for Applied Technology in Duarte, CA, the University of Minnesota, Molecular and Cellular Therapeutics Facility in St. Paul, MN, and the University of Wisconsin, Waisman Biomanufacturing in Madison, WI. The EMMES Corporation in Rockville, MD, serves as the Coordinating Center. A Steering Committee comprised of representatives from each cell processing facility, the Coordinating Center, NHLBI, and an independent NHLBI-appointed Chair, provides overall governance for the program and oversees the conduct and maintenance of PACT projects.

PACT project applications
The PACT program is fueled by investigator-initiated projects, where an investigator applies to PACT via a two-stage web-based process at www.pactgroup.net. Preliminary applications are evaluated based on their fit with the scope and mission of the NHLBI, significance to the cell therapy field, cell processing facility capabilities, and manufacturing feasibility. PACT applications are classified into one of two categories based on whether the applicant is requesting clinical product manufacturing support or translational development services and reviewed based on criteria specific for each of these categories (Figure 1A and B). Following the preliminary review, the applicant may be invited to submit a more detailed application, which is reviewed by an independent external peer review panel comprised of experts in the clinical and translational cell therapy-manufacturing field. The external review panel critiques are incorporated into the Steering Committee’s overall assessment before a final decision of whether to support the project is made by the Steering Committee. For each approved PACT project, a team is assembled that includes administrative, scientific, manufacturing, quality systems, and regulatory affairs experts. Services are usually performed under a service agreement that is negotiated between the cell processing facility and the investigator and their associated organization or institution. Confidentiality and intellectual property considerations are negotiated prior to the start of any work and the cell processing facility staff work collaboratively with the investigator to develop the project timeline and milestones.

Clinical product manufacturing support
PACT provides clinical product manufacturing support for Phase I and Phase II clinical trials (Figure 1A) that evaluate the use of cellular products for indications such as cardiac repair, lung repair, immune reconstitution, treatment of complications after bone marrow transplantation such as graft-versus-host disease (GVHD) and infections, and hematologic diseases, except for primary treatment for hematologic malignancy. Applications for clinical product manufacturing support may contain some level of translational work that would be needed prior to clinical product manufacturing.

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Translational development services

PACT supports translational projects regardless of disease indication, unlike the clinical product manufacturing services that must support treatment of heart, lung, and blood diseases. Successful cell therapies require the translation of laboratory-based techniques into Standard Operating Procedures (SOPs) and the development of production methods that can be conducted under cGMP. Successful applications for PACT translational services specify how the requested services fit into a product development plan with the eventual goal of a FDA-approved Investigational New Drug (IND) application and clinical trial. PACT provides support for activities that will bring completed proof-of-concept discoveries to translational development. These activities include optimizing manufacturing processes, development of SOPs, cell manufacturing for relevant preclinical animal model studies, and development of the Chemistry, Manufacturing and Controls (CMC) section for an IND application (Figure 1B).

The PACT program has seen an increasing number of applications since its inception in 2003 with a steadily increasing number of translational applications (Figures 2A and B). As of September 16, 2013, a total of 110 full applications have been submitted to PACT of which 106 (53 clinical and 53 translational) were approved and initiated by the program (Figure 3).

PACT program activities and accomplishments

PACT clinical product manufacturing support

As of September 2013, PACT has manufactured over 650 products that have been administered under 32 clinical protocols. Twenty-nine clinical projects have completed their manufacturing life cycle and all scheduled products were successfully delivered to the investigator for clinical use (Figure 3). Cell products manufactured by PACT and administered for a variety of treatment indications are shown in Table 1. This is best illustrated in the collaboration with the NHLBI Cardiovascular Cellular Therapy Research Network (CCTRN) to provide bone marrow-derived mononuclear cells for three multicenter clinical trials. Myocardial infarction results from a blood clot forming in one of the coronary arteries. This blood clot blocks the flow of blood into the heart resulting in injury and death to some of the heart muscle. Although angioplasty removes blockage and restores blood flow, there can be permanent damage. In some cases, this injury may result in enlargement of the heart and congestive heart failure. The purpose of the Transplantation in Myocardial Infarction Evaluation (TIME) protocol was to determine if autologous bone marrow-derived mononuclear cells can be transplanted into the injured heart and improve heart muscle function following a heart attack. This study had a companion study called LATE TIME which evaluated different time points postinfarction for transplantation. These studies required extensive coordination between all study cell processing facilities and the site clinical staff since standardized methods had to be developed and employed by all the centers for the extraction of bone marrow from the patients, processing of the cells at a cell processing facility, and timing of reinjection during surgery.

Often the clinical work has been supported by varying amounts of translational work to move the cellular therapy from bench to bedside as illustrated in the following examples. The first PACT project that involved the successful translation from bench to clinic is the manufacture of cytotoxic T cells (CTLs) specific for CMV, EBV, and adenoviruses for the prevention of posttransplant infections. It was assumed that three distinct cell...
**Figure 3.** PACT project status Workflow product manufacturing, and product administrations associated with the current approved full applications to PACT during the period of September 2003 to September 2013.

**Table 1.** PACT clinical cell products and their corresponding treatment indications.
lines would be required because the dominant antigens of each virus would compete for presentation to effector cells which would lack multivirus specificity. PACT services however led to the generation of a single process resulting in the generation of CTLs specific for CMV, EBV, and adenosivirus. These cells can expand in response to viral challenge after administration and produce clinically relevant effects. Eleven stem cell recipients received these CTLs, all of which expanded in vivo, reduced the viral titer, and resolved disease symptoms in those with evidence of active CMV, EBV, and adenosivirus infection. Initially this product required a long (>10 weeks) and complex manufacturing procedure as well as live virus and adenoviral vectors as a source of antigen. PACT-supported services streamlined the manufacturing processes first using dendritic cells nucleofected with DNA plasmids to activate T cells in a 17-day manufacturing process. Additional improvements were subsequently developed including the use of overlapping peptide sequences, adding BK and HHV6 virus coverage, and reducing the processing time to 10 days. Eleven subjects have now received pepmix-activated T cells with results that are equally as promising as those seen in the first 11 subjects.

Natural killer (NK) cells are a major cell type in the innate immune system that are programmed to kill targets without prior antigen priming. This makes them an attractive cell population to exploit for antitumor therapy. NK cells are the first lymphocyte population to expand after hematopoietic stem cell transplantation (HSCT) and engraftment of these cells has many benefits including decreased rates of GVHD due to donor NK cells killing host dendritic cells, decreased rates of graft rejection as a result of NK lysis of host T cells, and antiviral protection, especially against CMV. PACT is supporting the manufacture of allogeneic NK cells for the first multicenter trial to assess infusion of adoptively transferred adult haploidentical interleukin-2 activated NK cells prior to HSCT. This is the first multisite Phase II study to examine the therapeutic benefit of NK cell-based nonmyeloablative haploidentical transplantation for the treatment of high-risk acute myeloid leukemia. The primary objective is to determine the rate of donor engraftment and complete disease response at Day 28 with secondary objectives of evaluating in vivo donor NK cell expansion in the patient's peripheral blood and the safety of the therapy by monitoring 6-month disease-free survival, treatment related mortality, and incidence of relapse. Two subjects have received products and other sites are preparing to enroll.

Acute lung injury (ALI) is a major cause of mortality and morbidity that affects 200,000 patients annually in the US alone. It is a diffuse and heterogeneous lung injury characterized by hypoxemia, noncardiogenic pulmonary edema, low lung compliance, and widespread capillary leakage. It is caused by inflammation and is typically associated with sepsis. There is no specific therapy that reduces lung injury and increases survival. Recent preclinical studies demonstrate a major potential for ALI therapy with bone marrow-derived mesenchymal stromal cells (MSCs). MSCs are multipotential stromal cells that can differentiate into many types of cells including osteoblasts, chondrocytes, and adipocytes and the mechanisms for the potential therapeutic effects of MSCs are not completely understood. Animal studies have demonstrated that MSCs can repair alveolar epithelium, although it is not known whether this is through a direct effect or a paracrine effect. A clinical trial has recently begun that will test both cell-contact-dependent and cell-contact-independent mechanisms for the therapeutic benefit of MSCs in repairing the injured lung. PACT is manufacturing the MSCs for this Phase I/II safety and dosing trial. PACT was also involved in the translational phase of this project. PACT facilitated discussions between investigators and the FDA regarding the establishment of appropriate animal models and produced GMP-grade MSCs for an IND-enabling ovine study. This project exemplifies the role that PACT can play in assisting investigators through the translational phase and into the early clinical phases of cellular therapy.

PACT translational development services

PACT provides services for qualified projects that bring proof-of-concept studies into the translational developmental stage. The community’s need for translational services in cell therapy product development has grown during the course of the PACT program (Figure A). Translational work has continued to increase as described below with 24 translational projects completed (Table 2). In addition to the acute lung injury work described above, PACT has developed the production of bone marrow and lung-derived MSCs for stroke, bronchiolitis obliterans, and emphysema.

In addition to providing clinical product for multicenter clinical trials, PACT also has a history of working with other NHLBI programs to share translational development resulting in a clinical trial. Wiskott-Aldrich syndrome (WAS) is a rare disease that is X-linked and recessive resulting in eczema, thrombocytopenia, and immune deficiency. Mutations in the WAS gene leading to reduced or absence of WAS protein (WASP) are responsible for the clinical manifestations. The WAS protein is a master regulator of actin cytoskeleton; thus, its absence compromises multiple hematopoietic cellular functions including phagocytosis, migration, immune synapse formation and proliferation. Investigators at Boston Children’s Hospital are conducting a single center, pilot and feasibility study using an infusion of autologous CD34+ cells transduced with the lentiviral vector containing the human WASP gene (w1.6_WASP_WPRE(VSVg)). The primary objectives of the trial are to safely administer the vector-modified hematopoietic progenitor cells and achieve engraftment of WASP-expressing transduced T cells. PACT optimized and standardized the transduction procedures and developed standard operating procedures for the manufacture of the transduced cells. PACT collaborated with the NHLBI Gene Therapy Resource Program (www.gtrp.org), which provides support for the trial and products manufacturing. Of note, the same lentiviral vector is used in clinical trials in France, Great Britain and Italy.

Furthermore, SOPs developed during the translational phase of PACT projects have been utilized to manufacture gene-modified CD34+ cells for Phase I clinical trials for the X-linked form of severe combined immunodeficiency (SCID-X1) and MSCs for lung and stroke indications.

There is increasing interest in the cell therapy community to harness the differentiation potential of pluripotent stem cells to regenerate damaged cardiac tissues since myocardial infarction and heart failure are leading causes of death in the United States and worldwide. Under proper culturing conditions, these cells can be differentiated into cardiomyocytes which could theoretically be infused into damaged heart tissue to repair and regenerate as healthy cells. The production of pluripotent stem cells has been accomplished on a scale appropriate for limited research, but they have not yet been produced in a GMP-compliant manner with accompanying scale-up methodology to be used in future human clinical studies. One of the PACT translational projects involves the development of a human embryonic stem cell (hESC) master cell bank and a GMP-compliant cardiomyocyte differentiation
A scalable suspension culture system for hESC has been established that is suitable to seed the clinical production of cardiomyocytes (Table 2).

Over 35 peer-reviewed publications have resulted from PACT-supported clinical manufacturing and translational development services. A list of publications that have put forward key proof-of-principle studies as well as reports on clinical applications of human cellular therapy can be found on the PACT Website at www.pactgroup.net (Table 3).

### PACT development projects

In the past 10 years, PACT has played a leadership role in the identification and development of best-in-class technologies for cell therapy. The PACT program identifies and evaluates important new technologies and assesses current methods to advance the field of cell therapy. Through its unique consortium of five academic centers, PACT is able to leverage the program to address issues facing the cell manufacturing community; PACT is currently involved in several development projects such as cell characterization, potency assay development, validation of storage conditions and device evaluations. Early PACT development projects have generated peer-reviewed publications on shipping validation, comparison of endotoxin testing methods, and cell selection for small volume cell samples and helped to define best practices in the field of cell therapy.

### PACT education and outreach

An important part of PACT’s mission is to provide continuing education to physicians, scientists, and cell therapy professionals. In order to accomplish this goal, PACT provides interactive webinars and onsite workshops that offer avenues for learning and networking. PACT also serves as a resource center for cell processing facility operations and disseminates information on best practices through publications and contributions to textbooks.

Webinar topics have covered a wide range of subjects in cellular therapy. Over 25 topics have been covered from ethical and policy issues regarding unproven stem cell therapies, facility management, equipment and process validation, cell product...
cryopreservation, deviation management of type 351 and 361 products, and data management systems to informational topics on cGMP facility management and operations. The webinars are available for on demand learning by visiting the PACT Website (www.pactgroup.net). Furthermore, through a partnership with AABB, PACT provides continuing education credits.

PACT workshops have brought together experts in cell therapy trials and manufacturing for 1–2-day events to promote information exchange, research, and to contribute to the advancement of the field. PACT cell processing facilities have hosted regional workshops focusing on the core requirements for cGMP, translational development and scale-up of cell therapy products, and manufacturing and regulatory considerations in getting to an IND. PACT also holds national workshops. In 2009, a national workshop focused on key aspects of the latest scientific, clinical, and technologic developments in cell therapy which resulted in a publication in *Cytotherapy.* A 2011 national workshop outlined the challenges in pediatric cell therapies and identified potential solutions.

PACT serves as a significant educational resource to the cell therapy community though other activities as well. For example, PACT has fulfilled, through its Website, over 400 requests for PACT facility SOPs for such activities as validation processes, quality management, and personnel training to researchers across 11 countries. PACT investigators have also added to the field of cellular therapy through the publication of a multiauthor contemporary textbook along with a new chapter in the 6th edition of *Hematology.*

Discussion/conclusion

Since its inception, PACT has successfully improved access to cGMP facilities and manufacturing expertise, provided regulatory assistance, and led multiple training initiatives to foster the advancement of cellular therapy. PACT is an active and successful early stage cell therapy manufacturing resource in the US, addressing translational development and training, while forging relationships among academia, industry, and participating institutions and is representative of a coordinated approach to bringing cell-based therapies to the clinic. The PACT program serves as a unique model advancing the cell therapy field and delivering over 650 clinical products that otherwise would not have been possible. Clinical efficacy usually requires iterative Phase I clinical trials in which small steps are taken to improve an initially promising therapy. This may mean the addition of a novel gene that alters the biological behavior of the cells, but more often address practical issues, involving optimization of manufacturing procedures. These changes are essential to pave the way for pivotal late phase clinical trials that could be supported by industry. PACT is ideally suited to shepherd this critical work across the “valley of death” and has allowed for the clinical evaluation of cell therapy products that might not otherwise have been tested. Leadership evidenced through peer-reviewed journals, books, webinars, and workshops has further advanced the field of cellular therapy.

As cell therapy has evolved, PACT has been a critical resource to advance knowledge in these areas and continues to lead the field with the development of new technologies and innovations. As regenerative medicine expands and develops, delivery systems, scaffolds, combination products, and tracking of administered cells will require further investigation and development. PACT is a unique infrastructure of centers and is in an ideal position to further develop these areas.

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